

## **3 Transition Plan**

Title II of the ADA requires that public entities having responsibility for or authority over facilities, streets, roads, sidewalks, or other areas meant for public use to develop a transition plan to ensure their facilities meet the standards for program accessibility. Program accessibility means that a program, activity, or service provided to the public is accessible when viewed in its entirety. Simply put, a transition plan assists in turning inaccessible facilities into environments that are accessible to and useable by individuals with disabilities.

The process of developing an ADA transition plan includes the identification of access barriers within the built environment. The transition plan for the removal of structural barriers to program access must contain the following information:

- Identification of the barriers to program access;
- Identification of the specific barrier removal action(s);
- Identification of a schedule for barrier removal; and
- Identification of responsibility for ensuring barrier removal.

This transition plan addresses facilities under the City's ownership and maintenance responsibility and is organized into two parts: 1) parks, buildings, and parking facilities (Section 3.1), and 2) the public right-of-way (Section 3.2), which includes curb ramps, sidewalks, on-street parking, and pedestrian signal pushbuttons that fall within the City's area of responsibility.

### **3.1 Park, Building, and Public Parking Facilities**

The process of developing an American with Disabilities Act (ADA) Transition Plan includes identifying access barriers within the built environment. In late 2020 and early 2021, the City of Lake Oswego evaluated the buildings, parking facilities, and parks where City programs, activities, and services are provided. The evaluation included locations not owned by the City but where programs, activities, and services are provided. For new City facilities in the process of construction, MIG conducted plan reviews instead of physical evaluations, with recommendations submitted separately to the City. These sites include the new Adult Community Center, City Hall, Tennis Center, and the proposed new Recreation and Aquatics Center.

### **Accessibility Standards**

At the time of the facility evaluations, the 2010 ADA Standards, the 2015 Architectural Barriers Act (ABA) Standards for Outdoor Developed Areas, and the 2019 Oregon Structural Specialty Code (OSSC), Chapter 11 Accessibility that incorporates by reference ICC A117.1-2009 Accessible and Usable Buildings and Facilities and the Oregon Transportation Commission Standards for Accessible Parking Places August 2018, were used to identify barriers at City facilities. Building codes and standards are revised every few years. The barrier evaluations

conducted provide an assessment of current conditions as viewed by the current code and provide a baseline for future barrier removal.

## Facility Assessments

The barrier assessments for buildings, parking facilities, and parks included all public interior and exterior elements of a site. The assessments identified physical barriers in each facility that limit accessibility and compared each facility to the 2010 ADA, 2019 OSSC and the 2015 ABA. Evaluations were undertaken using a consultant team equipped with measuring devices, City facility data, and evaluation checklists. Diagrams and maps of each site were annotated during the evaluation process and were included with the ADA Facility Assessment Report, available from the City. The ADA Facility Assessment Reports are a snapshot in time of the facility at the time of evaluation. The reports do not reflect the dates or history of construction or alterations of City facilities.

The elements included in the evaluations are as follows:

- Assembly Areas
- Boating Facilities
- Built-in Elements
- Corridors/Aisles
- Curb Ramps
- Doors/Gates
- Drinking Fountains
- Eating Areas
- Elevators
- Fishing Piers and Platforms
- Golf Course
- Hazards
- Lavatory/Sink
- Libraries
- Other Features
- Outdoor Constructed Features
- Outdoor Recreation Access Routes
- Outdoor Recreation Trails
- Parking Areas
- Passenger Loading Zones
- Picnic Areas
- Play Equipment Areas
- Programmatic Elements
- Ramps
- Restrooms
- Rooms
- Signs
- Stairways
- View Areas
- Walks

A summary of the barriers identified within the City's buildings, parking facilities, and parks is included in the next section of this report.

Identifying a feature that does not comply with the current access codes and standards does not automatically mean that the feature must be modified. Factors such as whether the feature complied with the standard at the time of its construction and/or the availability of similar programs, services, or activities provided at the same or other facilities must be considered to determine the approach to removing accessibility barriers.

## Facility Barrier Categorization

The removal of accessibility barriers is guided by a categorization process referenced in the ADA regulations. The principle is to ensure that basic access is provided, access to activities is provided, amenities are accessible, and alternatives to architectural modifications are allowed when appropriate. Translating these categories into action plans must be accomplished using a programmatic approach. The site priorities are divided into four categories:

- **Category One:** The highest category is placed on those barrier removal items that provide accessibility at the main entrance of a facility or improve an accessible route to the portion of the facility where program activities take place (e.g., parking, walks, ramps, doors, etc.).
- **Category Two:** A second category is placed on those barrier removal items that improve or enhance access to program use areas (e.g., transaction counters, conference rooms, public offices, restrooms, etc.).
- **Category Three:** A third category is placed on those barrier removal items that improve access to amenities serving program areas (e.g., drinking fountains, telephones, site furnishings).
- **Category Four:** A fourth category identifies areas or features not required to be modified for accessibility (no public programs located in the area or a duplicate feature).

This categorization was applied to each identified barrier at Lake Oswego buildings, parking facilities, and parks. Some barriers will require further evaluation by City staff for programmatic solutions. These barriers have been assigned two category values (i.e. "2 or 4"), indicating the barrier will need to be assigned one of the values but not both.

## Priorities for Barrier Removal at City Facilities

To develop a phasing schedule for the removal of barriers at the City's facilities, prioritization criteria were developed with input from the ADA stakeholder group and prioritization meetings conducted with City staff. All facilities in which the City provides programs, activities, and services were reviewed based on the following criteria:

- **Identified Complaints or Requests:** Facilities with a history of citizen complaints or requests related to accessibility can be assigned a higher priority.
- **Level of Use by the Public:** Facilities that have a high level of public use are a higher priority.
- **Proximity to Transit Facilities:** Facilities that have access to transit facilities have a higher priority.
- **Program Uniqueness:** Some programs are unique to a building, facility, or population and cannot occur at another location.
- **Geographic Distribution:** By selecting a range of facilities that are distributed throughout the city, the city can ensure maximum access for all residents.
- **Citizen Rights and Responsibilities:** Facilities where services are provided to exercise citizen rights—participation in City Council and Commission meetings, access to elected officials, facilities where taxes are paid, permits, and licenses are obtained, etc.
- **Recognized User Groups:** Facilities where programs are serving youth, seniors, and people with special needs are provided.
- **Planned Obsolescence:** Identification of facilities with capital projects replacing the existing facility can be assigned a lower priority.

It is the intent of the City to address and remove barriers to accessibility in public buildings, parks, and parking facilities based upon the immediate necessity of programmatic access, degree of complexity, and overall cost.

## **Schedule for City Facility Improvements**

This Plan proposes a 15-year strategy for removing barriers at City facilities that limit program accessibility. Barriers identified at City facilities will be removed systematically based on established program priorities. It is the intent of the City to address and remove barriers to accessibility at its facilities based on the need for programmatic access.

The barrier removal schedule is summarized on the following pages. It is the City's intent to review all barriers during the first three years of Plan implementation and address those barriers that can be resolved through programmatic modifications and maintenance tasks. The City will then revise the schedule for removal of the remaining barriers. It is also assumed that as facility barriers are evaluated in greater detail as part of future projects and complaints, a percentage of the barriers will fall within the safe harbor provisions, explained in Section 4 of this document. The City will then revise and update the inventory of barriers and, when applicable, revise the schedule for the removal of remaining barriers.

The transition plan phasing tables are organized by type of facility and represent an initial 15-year plan for barrier removal. The initial schedules were developed based on staff discussions and priorities described for facilities within this section.

## **Buildings, Parking Facilities, and Parks**

The ADA evaluation included nine city owned buildings, three parking structures and three public parking lots, 24 city-owned parks, and a variety of leased program spaces. This section describes each site with a summary of barriers to accessibility, followed by the transition plan phasing schedule. Maps later in this section illustrate the location of the facilities.

### ***Buildings***

The evaluation included the following locations:

- Iron Workers Museum
- Jean Road Fire Station
- Lake Oswego Public Golf Course & Club House
- Library
- Main Fire Station
- Public Works/Maintenance Building
- South Shore Fire Station
- Water Treatment Plant
- Westlake Fire Station

The barriers are summarized for each location. An accessible route encompasses corridors/aisles, curb ramps, ramps, stairways, walks, etc. Program specific barriers include features that are typically unique to certain facilities, such as eating areas, outdoor constructed features, or library elements. Room elements include built-in elements.

#### **Iron Workers Museum**

This facility is located at 40 Wilbur Street.

- Barriers identified include the following features: parking, walks, doors/gates, and restrooms.

#### **Jean Road Fire Station**

This facility is located at 4555 Jean Road.

- Barriers identified include the following features: parking, hazards, doors/gates, built-in elements, and restrooms.

#### **Lake Oswego Public Golf Course & Clubhouse**

This facility is located at 17525 SW Stafford Road.

- Barriers identified include the following features: parking, curb ramps, walks, hazards, doors/gates, drinking fountains, built-in elements, restrooms, eating areas, outdoor constructed features, golf course elements, and other features.

**Library**

This facility is located at 706 4th Street.

- Barriers identified include the following features: parking, walks, ramps, stairways, doors/gates, hazards, drinking fountains, elevators, restrooms, and library elements.

**Main Fire Station**

This facility is located at 300 B Avenue.

- Barriers identified include the following features: parking, stairways, walks, hazards, doors/gates, restrooms, outdoor constructed features, and programmatic elements.

**Public Works/Maintenance Building**

This facility is located at 17601 Pilkington Road.

- Barriers identified include the following features: parking, walks, hazards, doors/gates, built-in elements, rooms, and restrooms.

**South Shore Fire Station**

This facility is located at 1880 South Shore Boulevard.

- Barriers identified include the following features: doors/gates and restrooms.

**Water Treatment Plant**

This facility is located at 4260 Kenthorpe Way in West Linn.

- Barriers identified include the following features: parking, walks, stairways, doors/gates, elevators, corridors/aisles, restrooms, and programmatic elements.

**Westlake Fire Station**

This facility is located at 4900 Melrose Street.

- Barriers identified include the following features: parking, walks, stairways, doors/gates, built-in elements, restrooms, and rooms.

In the tables on the following pages in this section the 'X' in the column indicates the barrier removal activities are planned and a blank cell indicates that barrier removal activities are not planned.

**Table 1: Transition Plan Phasing Schedule for City Buildings**

Facility	Years 1-3	Years 1-5	Years 1-10	Years 1-15
Iron Workers Museum	X		X	
Jean Road Fire Station	X	X	X	
Lake Oswego Public Golf Course & Club House	X	X		
Library	X	X	X	X
Main Fire Station	X	X	X	X
Public Works/Maintenance Building	X	X		
South Shore Fire Station	X	X		
Water Treatment Plant	X	X	X	
Westlake Fire Station	X	X	X	X

***Public Parking Facilities***

The evaluations included the following public parking facilities:

- Parking Lot - 1st Ave & B Avenue
- Parking Lot - 11 Foothills Road
- Parking Lot - 442 N State St
- Lakeview Parking Garage
- Trolley Station
- Windward Parking Garage

The barriers are summarized for each location. An accessible route encompasses curb ramps, ramps, hazards, stairways, walks, etc.

**Parking Lot - 1st/B Ave**

This parking facility has 25 total spaces with one accessible parking space.

- Barriers identified include the following features: parking and walks.

**Parking Lot - 11 Foothills Road**

This parking facility has 43 spaces and does not provide an accessible parking space.

- Barriers identified include the following features: parking and curb ramps.

**Parking Lot - 442 N State Street**

This parking facility has 16 spaces and does not provide an accessible parking space.

- Barriers identified include the following features: parking.



**Lakeview Parking Garage**

This parking facility has 365 total spaces with eight accessible parking spaces.

- Barriers identified include the following features: parking, hazards, ramps, doors/gates, and elevators.

**Trolley Station**

This facility is located at 311 N State Street.

- Barriers identified include the following features: parking, walks, hazards, doors/gates, built-in elements, restrooms, and outdoor constructed features.

**Windward Parking Garage**

This parking facility has 147 total spaces with six accessible parking spaces.

- Barriers identified include the following features: parking, hazards, and doors/gates.

**Table 2: Transition Plan Phasing Schedule for Public Parking Facilities**

Facility	Years 1-3	Years 1-5	Years 1-10	Years 1-15
Parking Lot - 1st and B Avenue	X		X	
Parking Lot - 11 Foothills Rd	X		X	
Parking Lot - 442 State Street	X	X		
Lakeview Parking Garage	X	X		
Trolley Station	X		X	
Winward Parking Garage	X	X		

## **Parks**

The evaluations included the following locations:

- Bryant Woods Nature Park
- Charlie S. Brown Water Sports Center
- Foothills Park
- Freepons Park
- George Rogers Park
- Glenmorrie Park
- Greentree Park
- Hazelia Field
- Hide-A-Way Park
- Lake Oswego Swim Park
- Luscher Farm
- McNary Park
- Millenium Plaza Park
- Pilkington Park
- Pine Cone Park
- Roehr Park
- Rossman Park
- Stafford Basin/Rosemont Trail
- Sundeleaf Plaza
- Tryon Cove Park
- Waluga Park East
- Waluga Park West
- Westlake Park
- Westridge Park

The barrier assessment process did not include the evaluation of soft surface outdoor recreation trails and pathways, and the following park sites have no other developed public facilities:

- Canal Acres Park
- Cooks Butte Park
- River Run Park
- South Shore Natural Area
- Southwood Park
- Stevens Meadow

The barriers are summarized for each location. Accessible routes encompass curb ramps, ramps, stairways, walks, hazards, etc. Program specific barriers include features that are typically unique to certain facilities, such as built-in elements, assembly areas, fishing or boating facilities, trails, and other programmatic elements.

### **Bryant Woods Nature Park**

Amenities at this park include a parking area and soft surface trails.

- Barriers identified include the following features: parking.

### **Charlie S. Brown Water Sports Center**

Amenities at this park include a gangway and floating boat dock.

- Barriers identified include the following features: walks, outdoor constructed features, and boating facilities.

### **Foothills Park**

Amenities at this park include river access for hand carry and larger boats, sweeping views of the Willamette River, a grass amphitheater, accessible restrooms, and a covered picnic area with a grill and fireplace.

- Barriers identified include the following features: parking, passenger loading zones, walks, doors/gates, drinking fountains, restrooms, picnic areas, outdoor constructed features, lavatory/sinks, and other features.

### **Freepons Park**

Amenities at this community park include pathways, playground equipment, and picnic tables.

- Barriers identified include the following features: parking, walks, picnic areas, outdoor constructed features, play equipment areas, and other features.

### **George Rogers Park**

Amenities at this community park include athletic fields, tennis/pickleball courts, a large playground, picnic shelters, river views and beach access, and restrooms.

- Barriers identified include the following features: parking, walks, ramps, hazards, doors/gates, drinking fountains, built-in elements, restrooms, game and sports areas, picnic areas, outdoor constructed features, outdoor recreation access routes, play equipment areas, and other features.

### **Glenmorrie Park**

Amenities at this small neighborhood park include a pathway and playground.

- Barriers identified include the following features: walks, play equipment areas, and other features.

### **Greentree Park**

Amenities at this mini park include a play area and half-court basketball court.

- Barriers identified include the following features: walks, game and sports areas, picnic areas, outdoor constructed features, play equipment areas, and other features.

### **Hazelia Field**

Amenities at this park include two fenced dog parks, a large turf athletic field, a play area, and restrooms.

- Barriers identified include the following features: parking, walks, doors/gates, drinking fountains, restrooms, picnic areas, outdoor constructed features, play equipment areas, and other features.

### **Hide-A-Way Park**

Amenities at this small neighborhood park include a pathway and playground.

- Barriers identified include the following features: walks, outdoor constructed features, and play equipment areas.

### **Lake Oswego Swim Park**

Amenities at this park a lake swimming area accessed via steep hill.

- Barriers identified include the following features: programmatic elements.

### **Luscher Farm**

Amenities at this facility include community gardens, a gravel parking area, barn and garage areas used for camp programming, picnic tables, and a clematis garden walking area.

- Barriers identified include the following features: parking, walks, doors/gates, restrooms, picnic areas, programmatic elements, and other features.

### **McNary Park**

Amenities at this community park include a playground, pathways, and an off-leash dog area.

- Barriers identified include the following features: walks, outdoor constructed features, play equipment areas, and other features.

### **Millenium Plaza Park**

Amenities at this downtown park include a paved plaza, tables, and restrooms.

- Barriers identified include the following features: ramps, hazards, doors/gates, drinking fountains, built-in elements, and restrooms.

### **Pilkington Park**

Amenities at this neighborhood park include a playground, picnic tables, and an off-leash dog area.

- Barriers identified include the following features: parking, curb ramps, walks, drinking fountains, and picnic areas.

### **Pine Cone Park**

Amenities at this small neighborhood park include a playground, pathway, and benches.

- Barriers identified include the following features: curb ramps, walks, outdoor constructed features, and play equipment areas.

### **Roehr Park**

Amenities at this riverfront park include viewing decks, lighted pathways, benches, restrooms, an amphitheater, and access to the Charlie S. Brown Water Sports Center.

- Barriers identified include the following features: walks, ramps, doors/gates, drinking fountains, restrooms, assembly areas, picnic areas, outdoor constructed features, view areas, play equipment areas, fishing piers and platforms, and other features.

### **Rossman Park**

Amenities at this downtown neighborhood park include a covered picnic area, playground, pathways, and cornhole court.

- Barriers identified include the following features: curb ramps, walks, drinking fountains, game and sports areas, picnic areas, outdoor constructed features, play equipment areas, and other features.

### **Stafford Basin/Rosemont Trail**

Amenities at this facility include a paved trail, interpretive features, and parking area.

- Barriers identified include the following features: parking, walks, picnic areas, trails, and other features.

### **Sundeleaf Plaza**

Amenities at this urban park include restrooms, benches, and lake views.

- Barriers identified include the following features: hazards, doors/gates, and restrooms.

### **Tryon Cove Park**

Amenities at this small riverfront park include picnic tables, a dock, and beach area.

- Barriers identified include the following features: parking, walks, picnic areas, outdoor recreation access routes, and boating facilities.

### **Waluga Park East**

Amenities at this park include baseball fields, a playground, picnic shelter, and restrooms.

- Barriers identified include the following features: parking, curb ramps, walks, ramps, hazards, doors/gates, drinking fountains, built-in elements, rooms, restrooms, game and sports areas, picnic areas, outdoor constructed features, play equipment areas, and other features.

### **Waluga Park West**

Amenities at this park include a walking path, fenced dog park, playground, fitness equipment, and covered picnic shelter.

- Barriers identified include the following features: parking, walks, doors/gates, drinking fountains, restrooms, picnic areas, play equipment areas, and other features.

### **Westlake Park**

Amenities at this large athletic park include baseball/softball fields, soccer fields, tennis courts, full court basketball, a covered playground, covered picnic shelter, and restrooms.

- Barriers identified include the following features: parking, curb ramps, walks, ramps, stairways, hazards, doors/gates, drinking fountains, built-in elements, restrooms, game and sports areas, picnic areas, outdoor constructed features, play equipment areas, and other features.

### **Westridge Park**

Amenities at this neighborhood park include pathways, a playground, and picnic table.

- Barriers identified include the following features: walks, drinking fountains, picnic areas, play equipment areas, and other features.

**Table 3: Transition Plan Phasing Schedule for City Parks**

Facility	Years 1-3	Years 1-5	Years 1-10	Years 1-15
Bryant Woods Nature Park	X		X	
Charlie S. Brown Water Sports Center	X		X	
Foothills Park	X	X		
Freepons Park	X			X
George Rogers Park	X	X		
Glenmorrie Park	X			X
Greentree Park	X			X
Hazelia Field	X	X		
Hide-A-Way Park	X			X
Lake Oswego Swim Park	X			X
Luscher Farm	X	X		
McNary Park	X			X
Millennium Plaza Park	X	X		
Pilkington Park	X		X	
Pine Cone Park	X			X
Roehr Park	X		X	
Rossman Park	X			X
Stafford Basin/Rosemont Trail	X		X	
Sundeleaf Plaza	X	X		
Tryon Cove Park	X			X
Waluga Park East	X	X		
Waluga Park West	X		X	
Westlake Park	X	X		
Westridge Park	X			X

### ***Leased Facilities***

In addition to City owned and maintained facilities, the City evaluated the program spaces of its leased facilities and locations where City programs are offered but the facility is not owned or managed by the City to ensure accessibility barriers are addressed. The programs in these facilities have been or will be relocated to an accessible location or the removal of barriers will be negotiated with the entity responsible for maintenance or alterations at the site. The following locations were evaluated:

- Academy of Ballet & Dance Arts
- Christ Church Episcopal Parish
- Forest Hills Elementary
- Greentree Art Studio
- Love Grove Elementary Athletic Field
- Lake Oswego Junior High
- Mary S. Young Park

In addition to the facilities listed above, the Lakewood Center for the Arts and the Oswego Heritage House were evaluated, but since the reopening of the Adult Community Center (ACC) the programs at these spaces have been relocated.

#### **Academy of Ballet & Dance Arts**

This facility is located at 311 B Avenue. The City contracts the services provided for Parks & Recreation programming.

- Barriers identified include the following features: parking, curb ramps, walks, ramps, stairways, doors/gates, elevators, drinking fountains, corridors/aisles, and restrooms.

#### **Christ Church Episcopal Parish**

This facility is located at 1060 Chandler Road. Parks & Recreation currently rents space at this location. The City anticipates moving most of its programming to the proposed Recreation and Aquatics Center when built.

- Barriers identified include the following features: parking, curb ramps, walks, ramps, stairways, hazards, doors/gates, drinking fountains, elevators, corridors/aisles, restrooms, and eating areas.

#### **Forest Hills Elementary**

This facility is located at 1133 Andrews Road. Parks & Recreation currently rents space at this location. The City anticipates moving its programming to the proposed Recreation and Aquatics Center when built.

- Barriers identified include the following features: parking, walks, and doors/gates.



**Greentree Art Studio**

This facility is located at 2766 Greentree Road. The City contracts the services provided for Parks & Recreation programming.

- Barriers identified include the following features: walks, doors/gates, and rooms.

**Lake Grove Elementary Athletic Field**

Amenities at this school facility include a softball field and parking area.

- Barriers identified include the following features: parking, walks, and game and sports areas.

**Lake Oswego Junior High**

This facility is located at 2500 Country Club Road. Parks & Recreation currently rents space at this location. The City anticipates moving its programming to the proposed Recreation and Aquatics Center when built.

- Barriers identified include the following features: parking, passenger loading zones, curb ramps, hazards, doors/gates, drinking fountains, corridors/aisles, rooms, and restrooms.

**Mary S. Young Park**

Amenities at this West Linn facility include a covered picnic shelter, restrooms, pathways, and trails leading to river access.

- Barriers identified include the following features: parking, curb ramps, walks, doors/gates, drinking fountains, restrooms, picnic areas, outdoor constructed features, trails, and other elements.